

# Getting to India's Renewable Energy Targets: A Business Case for Institutional Investment

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## **Descriptors**

| Sector                 | Renewable energy finance   |  |  |
|------------------------|--|--|--|
| Region                 | India  |  |  |
| Keywords               | Institutional investors, Climate investment, energy finance, energy infrastructure, foreign investment, India, innovative finance, low-carbon development, renewable energy  |  |  |
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**Key Investment Considerations for Investors:** 

# **Executive Summary**

Mobilizing investments by institutional investors, foreign and domestic, is a requisite for India to meet its clean energy targets. India needs an additional ~450 billion of capital by 2040 to reach ~480GW of renewable energy capacity. Foreign institutional investors with USD 70 trillion and domestic institutional investors with USD 560 billion of assets under management may prove crucial in fulfilling the financing requirements of this sector.

In this paper, we develop a business case for institutional investors to invest into the renewable

**energy sector in India.** We start by identifying key drivers for renewable energy investments in India. We then explore the alignment of the investment criteria of institutional investors with renewable energy. Finally, we discuss barriers to renewable energy investments as well as strategies to overcome them. To this end, we interviewed more than 50 foreign and domestic stakeholders, including: pension funds, sovereign wealth funds, family funds, investment advisors, developers, associations, regulatory authorities, brokerage houses, asset managers, and investment bankers.

We find that while the renewable energy sector in India offers an attractive investment opportunity that is well matched with the needs of institutional investors, there are still barriers to investment.

Our analysis shows that Indian renewable energy has moved from an early stage investment opportunity, characterized by high risk and high growth, towards one with low-medium risk and medium-to-high growth. At present, renewable energy investments are very similar to yield generating investments, with high growth potential.

India as a market is strong and economically attractive compared to other similar markets across the world. It benefits from strong policy commitments as well as a large market size (~480 GW capacity addition over 2016-40) that is third only to China and the United States. India is ranked 2nd in Ernst & Young's renewable

|              | DOMESTIC<br>PENSION<br>FUNDS | DOMESTIC<br>INSURANCE<br>COMPANIES | FOREIGN<br>INSTITUTIONAL<br>INVESTORS |
|--------------|------------------------------|------------------------------------|---------------------------------------|
| RETURN       | High                         | High                               | High                                  |
| RISK         | Medium                       | Medium                             | Medium                                |
| LIQUIDITY    | Low                          | Low                                | Medium                                |
| TIME HORIZON | High                         | High                               | High                                  |
| REGULATORY   | Low                          | Low                                | High                                  |
| OVERALL      | Medium                       | Medium                             | High                                  |

energy country attractiveness index. On a risk adjusted basis, India also offers higher excess returns<sup>1</sup> of 3.5% compared with the US (2.4%) and China (1%).

In India, the renewable energy sub-sector is more attractive than other infrastructure sub-sectors, in particular fossil fuel power generation. Our analysis shows that coal plants exhibit greater cash flow variability (i.e. 40%) as compared to wind (i.e., 20%) and solar (i.e.,10%). Further, fossil fuel based power companies are currently witnessing a trend of a shrinking gap between their return on capital employed and the cost of capital, which has eroded their attractiveness.

Renewable energy investment traits align reasonably well on key criteria such as return, risk, and time horizons, but illiquidity and regulatory restrictions remain.

A summary of the renewable investment profile against the investment considerations for institutional investors is shown below.

Domestic Institutional investors with long-term investment horizons are mostly seeking yield generating investments in low risk and long duration assets, i.e., traits that align well with the investment profile of renewable energy. With appropriate credit enhancement and regulatory and policy changes, the sector can provide a high match with domestic institutional investors' investment objectives.

1 Excess returns are defined as the difference between the expected return on capital and the cost of capital.

For foreign institutional investors, the renewable energy investment landscape has changed from small size and high risk-high return investments to large size and medium risk- moderate return investments. Although the expected return from renewable energy projects has come down from 20% to 15%, this still matches their overall India market portfolio return requirements. Higher returns are still possible through equity investments at the corporate level.

# However, despite this apparent match, there are still barriers for institutional investment in renewable energy.

The key challenges, ranked by severity of the risk, faced by both domestic and foreign institutional investors include:

- Off-taker risk due to unwillingness and inability to pay, or refusal to off-take power, by the primary off-takers, the DISCOMS;
- Currency risk resulting from the need to finance renewable energy projects in India with foreign capital (e.g. USD), which exposes the borrower/ investor to the risk of currency devaluation of INR as the cash flow of the project is INR;
- 3. Lack of adequate liquid vehicles related to the inability to sell investments at a fair price at any time;
- 4. Low credit ratings, related to renewable energy debt vehicles not meeting minimum regulatory criteria on ratings;
- High perceived risk, related to the lack of historical performance data about the renewable energy sector;
- 6. **Small investment size**, related to not meeting investors' minimum investment size criteria, leading to high transaction cost;

In order to scale institutional investment in renewable energy to its potential, policymakers and regulators will need to address some of these barriers. Institutional investors, themselves, can also work toward investment practices that overcome other barriers.

# To address the aforementioned barriers, based on a preliminary assessment, we suggest potential solutions for various stakeholders, as below.

In addition, there are medium to longer-term solutions that regulators as well as institutional investors can employ to drive greater institutional investment in renewable energy. For regulators, these include introducing carbon disclosure or green ratings into existing disclosure and ratings systems. For investors, these include revising sectoral target allocations or introducing theme-based investment practices.

This paper highlights the renewable energy opportunity in India, several key barriers for institutional investment, and the potential paths to address these barriers but further research is warranted. In particular, developing a risk management framework to assess and manage climate risk for investors, conducting an exploratory study on a not-for-profit fee based financial intermediary, conducting theme-based investment research studies in various climate sectors, and engaging in further feasibility and impact analysis of various solutions. CPI, through its future work, intends to continue to work and delve deeper to actualize these potential solutions.

| BARRIER  | PROPOSED SOLUTION  | IMPLEMENTER  |
|--|--|--|
| Off taker risk                                     | A transparent payment security mechanism along with adequate risk coverage.  | Central and State Government<br>agencies like Solar Energy<br>Corporation of India (SECI) etc.   |
| Currency risk                                      | A foreign exchange (FX) hedging facility backed by an FX<br>tail risk guarantee.   | Eligible Public Sector Financial<br>Institution, i.e. Indian Renewable<br>Energy Development Agency<br>(IREDA) and India Infrastructure<br>Finance Company (IIFCL) |
| Lack of adequate<br>liquid financial<br>securities | Encourage banks and Non-Banking Financial Companies<br>(NBFCs) to securitize their renewable energy loan<br>portfolio.   | Reserve Bank of India (RBI),<br>Central government agencies like<br>Ministry of New and Renewable<br>Energy (MNRE)   |
| Low Credit<br>Ratings                              | Greater clarity on the transaction structure along with<br>initial subsidization of guarantees and transaction fees<br>of PCG-backed bonds can uplift credit rating to the<br>minimum regulatory criteria for investment by institu-<br>tional investors | Ministry of Finance (MoF),<br>MNRE and other eligible (Public<br>Sector) Financial Institutions  |
| High perceived<br>risk                             | Build renewable energy specialized direct investment team.   | Institutional Investors  |
| Small investment size                              | Create a not-for-profit, fee-based intermediary to source<br>deals, structure deals, and conduct due diligence on<br>behalf of investors seeking direct investment in the<br>renewable energy sector.  | MNRE and Foundations   |

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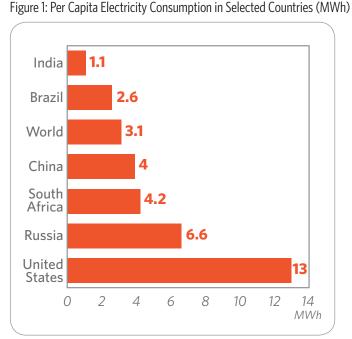
## 1. Introduction

India's energy demand is increasing, and there is political will to develop the clean energy sector, but meeting targets will be challenging due to financing barriers

India faces a twin challenge of increasing energy access and achieving its Intended Nationally Determined Contribution (INDC) at the Paris climate agreement. Despite a continuous increase in India's per capita electricity consumption energy access is still very low, with 240 million people still without electricity access (Niti Aayog, 2017), and per capita electricity consumption much lower than the global average compared with other BRICS countries and developed countries, such as the U.S. (Figure 1).

Clean energy is a promising solution, but India is currently far from its renewable energy deployment targets. As of 2017, India has achieved 58 GW of renewable power (excluding large hydropower), while the Government's target is 175 GW of renewable power by 2022. In addition, India aims to achieve 40% cumulative electric power installed capacity from non-fossil fuel based sources by 2030 and 100% electrification of vehicles by 2030 – goals that are expected to add an additional power requirement of 125 GW and 150 GW (Hindustan Times, 2017), respectively. As India does not plan coal-based capacity additions during 2017-22 (Central Electricity Authority, 2016), renewable energy is expected to fill the gap.

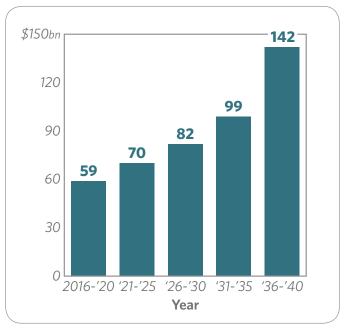
India needs an additional ~USD 450 billion of capital by 2040 to reach ~480 GW of renewable energy capacity, resulting in a large investment opportunity for investors over the next two decades.



Source: World Bank

India's renewable energy sector would need a cumulative investment of ~USD 450 billion over 2016-2040 (Figure 2) to reach estimated cumulative installed capacity of ~480GW by 2040 (BNEF, 2016). Further, the electrification of vehicles would require an additional USD 110 billion of investment over 2018-30.<sup>2</sup> Moreover, it is clear that India's renewable energy investment requirements are significantly increasing in coming years.





Source: BNEF, 2016

<sup>2</sup> CPI Analysis

Foreign and domestic institutional investors are well positioned to bridge these financing requirements in the renewable energy space, but are not investing at the expected levels

Foreign and domestic institutional investors may be an attractive source of capital (CPI, 2016). For the purpose of this report, institutional investors include insurance companies, pension funds, sovereign wealth funds, foundations, endowments, and investment managers. The sheer magnitude of assets under management (AUM) controlled by these institutional investors makes them an important source of financing. In India, domestic institutional investors hold an AUM of USD 564.1 billion. Globally, foreign institutional investors manage an AUM of more than USD 70 trillion (World Bank, 2017).

Nonetheless, globally, institutional investors have underinvested in the infrastructure sector. A survey of around 99 pension funds globally, infrastructure investments in unlisted<sup>3</sup> equity and debt was 1.1% of their AUMs (OECD, 2015a). And only nine pension funds reported exposure to renewable electricity, with 1%-19% of their infrastructure investments into renewable energy (OECD, 2016). The situation is similar to, if not worse, in India.

# Table 1: Asset under Management (AUM) for domestic institutional investors (USD billion)

| Life Insurance                                | 372.6 (66%) |
|---|-------------|
| Non- Life Insurance                           | 26.1 (5%)   |
| National Pension System                       | 16.3 (3%)   |
| Employees' Provident Fund Organization (EPFO) | 149.1 (26%) |
| Total   | 564.1       |

Source: IRDA, PFRDA, latest estimates

This report aims to make a business case for institutional investors, domestic and foreign, to invest or increase investments in renewable energy sector in India. This report is divided into four parts:

- Section 2 identifies drivers for renewable energy investments in India and competitive structure of the industry;
- Section 3 discusses alignment of investment criteria of institutional investors with renewable energy investments;
- Section 4 identifies key barriers faced by institutional investors and highlights suggested solutions

We conducted primary interviews with around 50 stakeholders. These included foreign (24) and domestic (25) stakeholders like pension funds, sovereign wealth funds, family funds, investment advisories, developers, associations, regulatory authorities, brokerage houses, asset managers, and investment banks.

<sup>3</sup> An unlisted security is a financial instrument that is not traded on an exchange, while listed security is traded on an exchange

# 2. Drivers of renewable energy investment in India

In this section, we provide a more general discussion of why renewable energy in India is an attractive investment for all investors, including institutional investors. In the next section, we then provide a stronger case for institutional investment in renewable energy in India.

#### 2.1 Maturing renewable energy sector and strengthening macroeconomic fundamentals

India has one of the highest national renewable energy targets – 175 GW by 2022 – second only to China (see Appendix A). Furthermore, India has set an ambitious target of increasing the share of renewable generation capacity to 40% by 2030. These targets are backed by supporting policies and fiscal incentives, including feed in tariffs, guaranteed grid access, tax reliefs, and net metering polices (OECD, 2017a).

Due to these aggressive targets and supporting policies, India is among the top 10 countries in terms of new renewable energy investments (FS UNEP, 2017). India needs ~USD450 billion of capital over a period of 2016-2040 (BNEF 2016).

Additionally, from a risk-management perspective, India's renewable market is well-diversified in terms of location of its projects. No single Indian state accounts for more than 12% of the total renewable energy power solar targets for 2022 (MNRE 2017). Wind projects, despite having a tendency for spatial concentration, are also well spread across seven states with an average share of 14%.

While India remains attractive to investors in terms of the size and diversity it offers, it has also stood out in terms of other key factors (Table 2). India has shown sustained improvement in the E&Y renewable energy country attractiveness ranking, by moving from the 9th position in 2013 to the 2nd positive in 2017, surpassing even the US (EY, 2017)<sup>4</sup>.

India's renewable energy sector is transitioning into a mature sector driven by ambitious policy targets and strengthening macroeconomic fundamentals

The Indian renewable sector has been moving swiftly from an early stage investment, characterized by high risk and high growth, towards being low risk and high to medium growth (Figure 3). That is, it is becoming similar to yield generating investments, which are attractive to Institutional investors who are mainly looking for low risk investments offering predictable yields; that is, investments with high cash-flow stability (CPI, 2013).

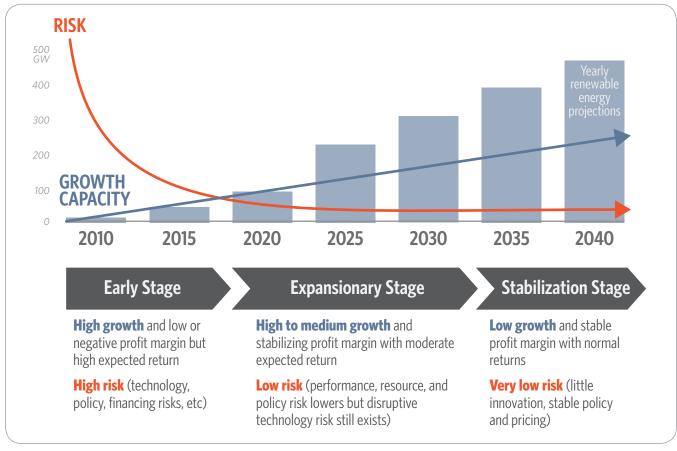
RECAI **NOV-13 FEB-14 JUN-14 SEP-14 MAR-15 JUN-15 SEP-15 MAY-16 OCT-16 MAY-17** RANK China US US US China 1 China China China China China 2 US US US US US US China China China India 3 US Germany Germany Germany Germany Germany Germany India India India 4 UK Japan Japan Japan India Chile Chile Japan Germany Germany 5 UK Canada Canada India Australia Japan Japan Japan Germany Germany 6 Australia Canada UK India Canada Canada Canada Brazil Chile Mexico 7 UK France India India France France France Mexico France Japan 8 Canada Australia France France UK UK Brazil France Brazil France 9 Chile India France Australia Brazil Brazil Brazil Canada South Africa Mexico 10 South Korea South Korea Brazil Australia Australia Australia Netherlands Australia Canada UK

Table 2: Ernst & Young's Renewable energy country attractiveness index (RECAI) ranking

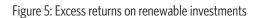
Source: EY Renewable energy country attractiveness index (RECAI) for various years. RECAI is conducted bi-annually and ranks countries based on five pillars including macroeconomic environment, policy enablement, supply-demand dynamics, project delivery, and technology potential.

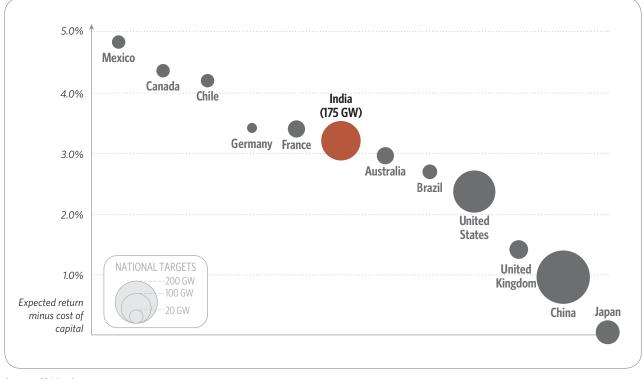
4 http://www.ey.com/Publication/vwLUAssets/EY-RECAI-49-May-2017/\$FILE/EY-RECAI-49-May-2017.pdf

#### Figure 3: Renewable energy sector stages with risk-return mapping



Source: BNEF, 2016 and CPI analysis





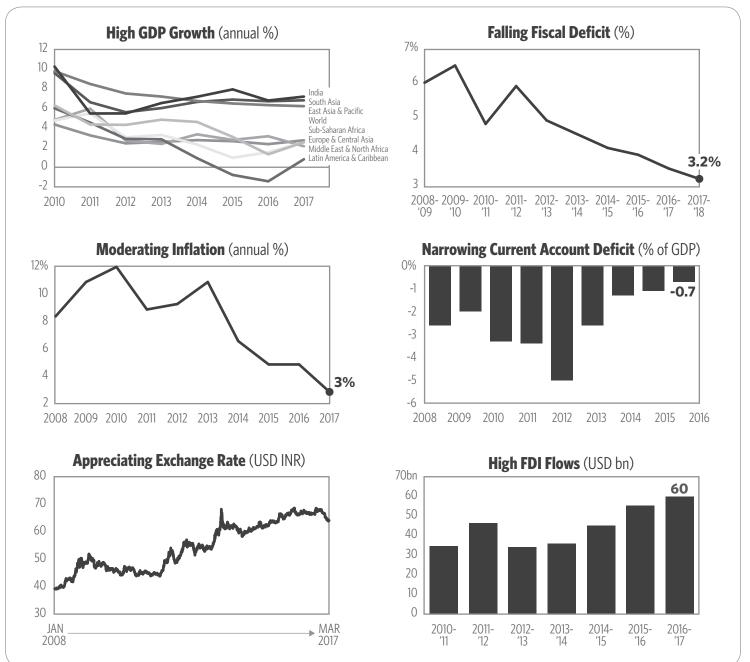
Source: CPI Analysis

A country's investment attractiveness may be measured by excess returns (World Bank, 2004), defined as the difference between the expected return on capital invested and the weighted average cost of capital (see Appendix B for details). We find that India offers excess returns of 3.5%; whereas, US and China, comparably large markets, offer lower excess returns, at 2.4% and 1.0%, respectively (Figure 5). While some markets provide higher excess returns than India—for example,

Figure 4: Key macroeconomic indicators of Indian economy

Mexico, Canada, and Chile provide higher than 4.2% they are much smaller markets<sup>5</sup> than India.

India's key economic indicators have been continuously improving (Figure 4), resulting in an upgrade of its sovereign rating by Moody's from Baa2 from Baa3 (Nov 2017). Further, in World Economic Forum's global competitiveness index, India ranked 40 out of 137 countries (WEF, 2017). India also moved up 30 places to the 100<sup>th</sup> position in World Bank's ease of doing business index (World Bank, 2017a).



Source: Reserve Bank of India, Ministry of Statistics and Program Implementation - Government of India, World Bank

5 The national renewable energy targets are taken as a proxy for their market size. It is important to note that several countries do not report national targets in terms of capacity, also it varied by different target years; numbers based on authors' calculation and information available as on August 2017.

### 2.2 Renewable energy sector offers greater cash flow stability compared with other infrastructure sectors

Investors view renewable energy investments as a subset of their overall infrastructure asset class. Comparing different sub-sectors in infrastructure in a qualitative manner (see Appendix D for details), we found that renewable energy (and transmission) sub-sectors offer the lowest overall risk to cash-flows; i.e., greatest cash flow stability (Table 4). The high cash-flow stability for renewable energy is due to high predictability in the volume of sales and pricing through long term PPA agreements, low and stable operating expenses, no fuel expenses, and no recurring capital expenditure. This allows renewable energy projects to offer reasonably steady, low-medium risk, and longterm cash flows.

The renewable energy sector is better positioned within the infrastructure sector, while the fossil fuel sector is facing declining returns and higher risks In fact, for renewable and fossil power, this can be shown quantitatively by looking at the variation of cashflows within a single year. Using Monte-Carlo simulations on coal, wind, and solar power plant models by varying one key input in each – coal prices, wind speed, and solar radiation, respectively – and observing corresponding cash flows variation in a single year (Figure 6), we see that wind (at 20%) and solar (at 10%) have at half and a quarter, respectively, of the cash flow variability of coal (for details, see Appendix C).

Further, the return on capital of coal power companies in India has been decreasing due to increased competition, increasing electricity generation from the renewable energy sector, low capacity utilization, and increasing fuel cost. Solar tariff (INR 2.4 per unit) has become 23% cheaper than coal plants (INR 3.2 per unit) (Economic Times, 2017a). The plant load factor for coal plants has been declining from 70% in 2012 and is expected to fall to 48% in the near future (CEA, 2016). This is due to a shift to accommodate renewable energy in the energy mix and lower than expected industrial demand.

Further, an increase in perceived and real risk is increasing the cost of capital. Due to increased environmental scrutiny and long-term climate risks (Mercer, 2015), power producers face stranded asset risk. This would entail asset write-down for defunct assets that cannot be upgraded to meet compliance, technology investments for energy and climate efficiency, and litigation costs.

|                                | ROAD         | RAIL | AIRPORT | ELECTRICITY<br>(FOSSIL FUEL) | ELECTRICITY<br>(RE) | TRANS-<br>MISSION | DISTRI-<br>BUTION | TELECOM |
|--------------------------------|--------------|------|---------|------------------------------|---------------------|-------------------|-------------------|---------|
| VOLUME<br>RISK                 | L            | L    | м       | L                            | L                   | L                 | Μ                 | Н       |
| USER CHARGES<br>(PRICING RISK) | Μ            | Н    | L       | М                            | L                   | L                 | Н                 | Н       |
| OPERATING<br>COST RISK         | Μ            | Н    | H       | м                            | L                   | L                 | L                 | H       |
| FUEL COST<br>RISK              | L            | Η    | L       | H                            | L                   | L                 | L                 | L       |
| WORKING<br>CAPITAL RISK        | L            | L    | L       | H                            | Η                   | L                 | L                 | L       |
| OVERALL<br>RISK                | Μ            | H    | M       | H                            | M                   | L                 | H                 | H       |
|                                | Low Lisk (L) |      | ,       | Medium Risk (M)              | · · · · ·           |                   | High Risk (H)     | ,       |

Table 4: Infrastructure asset comparison based on risk factors

Source: CPI Analysis

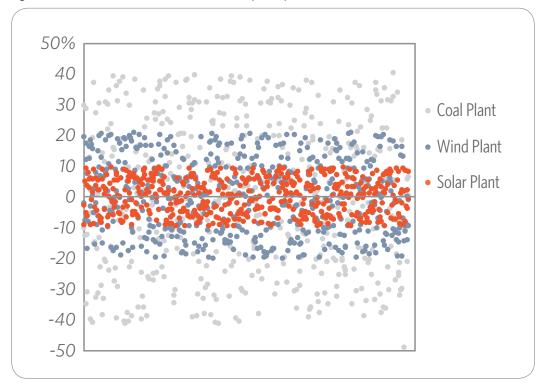
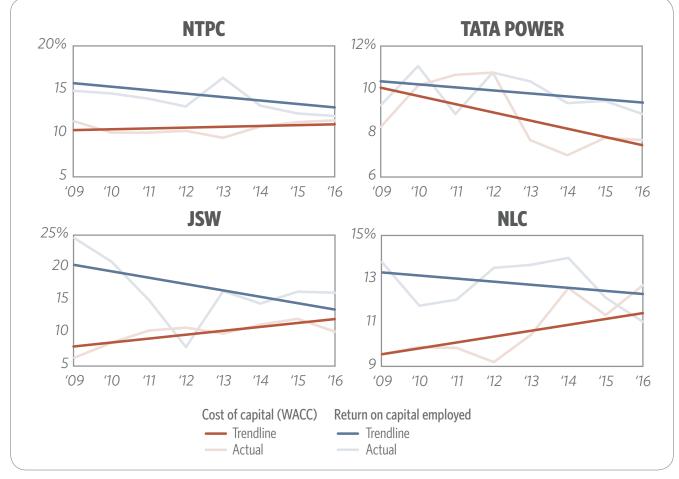


Figure 6: Cash flow variation in coal, wind and solar power plants

Source: Numbers are derived from simulated financial models (CPI)





Source: Bloomberg, CPI Analysis

Given the above risks, it is in the interest of the institutional investors to gradually rebalance their portfolio in favor of climate friendly investments, in India and elsewhere. Institutional investors allocate assets to different sectors based on their strategic allocation policies. The power sector, which is historically been dominated by fossil fuel, typically constitutes a large portion of institutional investors' portfolio.<sup>6</sup> The deteriorating financial performance—eroding company profitability due to decreasing return on capital and increasing cost of capital—of the fossil fuel power companies (Figure 7) warrants rebalancing of the institutional investors' portfolios.

<sup>6</sup> Data collected from last 9 years (2008-2016) annual reports of Life Insurance Corporation.

# 3. Aligning institutional investors' objectives with renewable energy sector investment traits

Institutional investors are bound by their fiduciary duties meant to maximize financial returns to their beneficiaries, without taking excessive risks, while also meeting their liabilities over the long-run. In this section, we not only explore a couple of related themes on making renewable energy investments in India attractive to institutional investors (Sections 3.1-3.3), we also provide a summary of different pathways available for renewable energy investments (Section 3.4).

We evaluated the match of institutional investor criteria with characteristics of renewable investments based on five objectives (Maginn et al, 2016) pursued by investors: returns, risk, liquidity, time horizons, and regulatory considerations.<sup>7</sup> Table 5 and Table 6 provide a matching analysis for domestic pension funds and domestic insurance companies followed by foreign institutional investors in Table 7. A separate analysis is provided for domestic pension funds and domestic insurance companies given significant differences in respective investment criteria.

The renewable energy sector is a long-term and low-medium risk investment. This matches reasonably well with the risk, return, and long investment horizon requirements of institutional investors. Regulations pertaining to securities' ratings, listing, and liquidity, however, may restrict institutional investors' investments in renewable energy sector.

We found that the investment requirements of domestic pension funds and insurance companies, which mostly seek yield generating investments in low-risk, long-duration assets align well with the investment profile of renewable energy. However, certain sector specific issues, such as off-taker risk and limited availability of listed securities, restrict the flow of investments. These barriers can be addressed through policy and regulatory interventions as highlighted in Section 4.2.

Over time renewable energy investment has also become more suitable to foreign institutional investors as the sector matured from small size, high risk-high return investment to large size, medium risk-moderate return investment. Although the expected returns from renewable energy projects have come down from 20% to 15%, this still matches investors' overall India market portfolio return requirements.

<sup>7</sup> We have excluded other two objectives like unique circumstances of particular investors and tax concerns from our analysis. Pension and insurance funds are usually exempted from taxation on investment income and realized capital gains, while unique circumstances depend on the specific status of investors.

### 3.1 Domestic Pension Funds

| CRITERIA                   | PENSION FUNDS' REQUIREMENT<br>(A)   | RENEWABLE ENERGY (RE) INVESTMENT<br>TRAITS<br>(B)  | PENSION FUNDS' SUITABILITY<br>WITH RE INVESTMENTS   | МАТСН  |
|----------------------------|---|--|---|--------|
| <b>RETURN</b> <sup>a</sup> | Expected return on fixed income:<br>7.5%-8.2%<br>Expected return on equity: 14%-16%.  | Fixed income return: 7.5%-12% depending on the stage of financing and ratings.<br>Equity return: 13%-18% depending on the investment stage and asset quality. <sup>b</sup>   | Significant overlap of investor<br>expectations and renewable<br>energy characteristics                                 | High   |
| RISK                       | Preference for low-medium risk<br>investments<br>Also care about following risks:<br>Asset-liability mismatch: Inability to<br>pay at promised pay-outs on time<br>Short fall: Assets value becoming less<br>than liabilities | Steady and predictable cash flows at the project<br>level reduce asset-liability mismatch and short<br>fall risks.<br>However, sector specific risks (e.g., off-take risk)<br>need to be managed to reduce risk perception<br>(see Section 4.2). | With appropriate policy/regula-<br>tory changes, sectoral risks can<br>be mitigated appropriately (see<br>Section 4.2). | Medium |
| LIQUIDITY                  | Need to hold excess cash (or liquid assets) to meet contingent claims. <sup>c</sup>   | Historically, most investment opportunities are<br>unlisted; however, listed options (e.g., IDFs) are<br>becoming available (see Section 4.2.4). However,<br>these listed options are not main stream yet.                                       | With appropriate policy/regula-<br>tory support, listed options will<br>become more mainstream (see<br>Section 4.2)     | Low    |
| INVESTMENT<br>HORIZON      | More than 10 years  | Between 10-25 years  | Significant overlap of investor<br>expectations and renewable<br>energy characteristics                                 | High   |
| REGULATORY                 | Not allowed to invest in debt rated<br>lower than AA domestic rating;<br>are seldom allowed for investment in<br>illiquid assets.   | Most renewable project debt is rated below AA,<br>due to sector specific risks.<br>Appropriate structuring (e.g., via IDFs) and risk<br>mitigation is required   | With appropriate policy/regula-<br>tory support, appropriate ratings<br>can be achieved.                                | Low    |

Table 5: Domestic pension funds investment criteria matching with the renewable energy investment profile

Source: CPI analysis based on the information available as of writing.

a Needs long - duration securities, low risk fixed income instruments to meet long duration liabilities; also invest in equity to improve portfolio's performance

b Equity investment at the corporate level could yield an even higher return.

c However, Pension funds generally buy assets to hold them for long time to match the long maturity structure of liabilities. So, liquidity may not be a primary concern of pension funds.

# 3.2 Insurance Companies

| Table 6: Insurance com | inanies investmen | t criteria matching | with the renev | vahle energy  | investment i | orofile |
|------------------------|-------------------|---------------------|----------------|---------------|--------------|---------|
|                        | ipanies investmen |                     |                | Madic cricigy | mvesunent    | JIOIIIC |

| CRITERIA   | INSURANCE COMPANIES'<br>REQUIREMENT  | RENEWABLE ENERGY (RE) INVESTMENT<br>TRAITS  | INSURANCE COMPANIES'<br>SUITABILITY WITH RE<br>INVESTMENTS   | MATCH  |  |
|------------|--|---|--|--------|--|
| RETURN®    | Expected return on fixed income:<br>7.5%-8.5%<br>Expected return on equity: 15%-16%.   | Fixed income return: 7.5%-12% depending on the stage of financing and ratings.<br>Equity return: <sup>b</sup> 13%-20% depending on the investment stage and asset quality.  | Significant overlap of investor<br>expectations and renewable<br>energy characteristics  | High   |  |
| RISK       | Preference for low-medium risk<br>investments<br>Also care about following risks:<br>Reinvestment: Reinvesting at lower<br>rate than the initial rate<br>Credit: Bond Issuer default.<br>Climate: Inability to incorporate<br>climate change projections (See<br>Section 4.4). | Long duration of renewable investment can<br>reduce reinvestment risk significantly; plus<br>renewable investment reduces climate risk.<br>However, sector specific risks (e.g., off-take risk)<br>need to be managed to reduce risk perception<br>(see Section 4). | With appropriate policy/regula-<br>tory changes, sectoral risks can<br>be mitigated appropriately (see<br>Section 4).<br>Insurance regulators from various<br>countries are developing best<br>practices to address climate risks<br>(UN Environment 2017). IRDA can<br>come out with certain guidelines<br>for insurance companies (See<br>Section 4.3) | Medium |  |
| LIQUIDITY  | Need to hold excess cash (or liquid assets) to meet contingent claims <sup>c</sup> .   | Historically, most investment opportunities are<br>unlisted; however, listed options (e.g., IDFs) are<br>becoming available (see Section 4.2.4). However,<br>these listed options are not main stream yet.  | With appropriate policy/regula-<br>tory support, listed options will<br>become more mainstream (see<br>Section 4.2)  | Low    |  |
| HORIZON    | 2-40 years<br>(depending on insurance plans)   | 10-25 years   | Significant overlap of investor<br>expectations and renewable<br>energy characteristics  | High   |  |
| REGULATORY | Not allowed to invest in debt rated<br>lower than AA domestic rating;<br>Also allowed to invest in listed equity   | Most renewable project debt is rated below AA,<br>due to sector specific risks.<br>Appropriate structuring (e.g., via IDFs) and risk<br>mitigation is required  | With appropriate policy/regula-<br>tory support, appropriate ratings<br>can be achieved.   | Low    |  |

Source: CPI analysis based on the information available as of writing.

a Most investments are in fixed income securities

b Equity investment at the corporate level could yield an even higher return

c Contingent claim is payment dependent on realization of uncertain future events

### 3.3 Foreign Institutional Investors

Facing declining returns<sup>8</sup> in their domestic markets, foreign institutional investors are looking for emerging

markets to improve their portfolio performance (McKinsey, 2016). Renewable energy investments in India may offer appropriate opportunities for meeting the needs of foreign institutional investors.

Table 7: Foreign institutional investment criteria matches the renewable energy investment profile

| CRITERIA   | FOREIGN INVESTORS'<br>REQUIREMENT  | RENEWABLE ENERGY (RE) INVESTMENT<br>TRAITS  | FOREIGN INVESTORS'<br>SUITABILITY WITH RE<br>INVESTMENTS  | MATCH  |  |
|------------|--|---|---|--------|--|
| RETURN     | Expected return on equity - 14%-18% <sup>a</sup> .   | Equity return: 13%-18% depending on the invest-<br>ment stage and asset quality.<br>However, unlisted returns are getting squeezed<br>in recent times due to auctions <sup>b</sup>  | Significant overlap of investor<br>expectations and renewable<br>energy characteristics<br>As the sector matures,<br>Institutional investment needs to<br>move from high-risk, high-re-<br>turn unlisted investments to<br>lower-risk, lower-return listed<br>investments (e.g., INVITs). | High   |  |
| RISK       | Currency risks, political instability and<br>high financial market volatility in an<br>emerging market.<br>Willing to take risk across the<br>spectrum, as long as returns are<br>commensurate | However, sector specific risks (e.g., off-take<br>risk, execution risk etc.) need to be managed to<br>reduce risk perception (see Section 4.2)  | With appropriate policy/regu-<br>latory changes, sectoral risks<br>can be mitigated appropriately<br>(Section 4.2)  | Medium |  |
| LIQUIDITY  | Can invest in both illiquid as well as<br>liquid investments .   | Traditionally, focus on high-risk, high-return<br>unlisted investments. With the sector maturing,<br>focus may need to shift to lower-risk, lower-re-<br>turn and/or listed investments. However, listed<br>investments (e.g., INVITs) are not mainstream<br>yet. | With appropriate policy/regu-<br>latory support, listed options<br>will become more mainstream<br>(see Section 5). Further, several<br>growing pure play RE compa-<br>nies <sup>9</sup> are in process of getting<br>listed, improving liquidity of the<br>sector.                        | Medium |  |
| HORIZON    | Variable (e.g., 10-20 years or 5-8<br>years) based on financing route  | 10-25 years   | Significant overlap of investor<br>expectations and renewable<br>energy characteristics   | High   |  |
| REGULATORY | Tied by regulatory restrictions limiting investments across geographies, sectors, and type of instruments.   | FIIs have a low exposer to renewable energy<br>sector in developed markets (CPI, 2013). FIIs<br>have a lower exposure to emerging markets<br>(OECD, 2015b)  | Investment regulation does not<br>appear to be a barrier for FIIs<br>to invest in emerging market<br>securities   | High   |  |

Source: CPI analysis based on the information available as of writing.

a Expects returns 300-500 basis points above domestic markets after accounting country risk premium.

b http://www.livemint.com/Industry/OCj7SOTtuhZqA2OmCsEQyL/Solar-power-bids-unsustainable-Bridge-to-India.html

<sup>8</sup> Real equity returns would fall by 140-150 bps below the average of the past 30 years (7.9%), while fixed income returns would fall 300 to 400 basis points (from 5%) in high economic growth scenarios for the United States. The fall in expected returns would be similar in Europe too.

# 3.4 Investment pathways for institutional investors to gain exposure to renewable energy

An investor can gain exposure in the renewable energy sector through various listed and unlisted debt/lending opportunities, equity, and structured pathways. Listed instruments are easy to find in the market. Unlisted investments are made either directly<sup>9</sup> into companies or projects or indirectly<sup>10</sup> through unlisted funds. The following are some of the pathways that allow institutional investors to invest in renewable energy:

- Investment through corporate equity and debt (both at the project and corporate level, green bonds, and AIF structure are suitable for FIIs
- Investment through corporate and project debt/ lending, InvIT, IDFs, and NBFCs are suitable for DIIs

Table 10 provides a summary of different ways institutional investors can invest in India renewable energy.

Table 10: Investment universe for investors, domestic institutional investors (DII) and foreign institutional investors (FII) in renewable sector and suitability.

| INVESTMENT<br>CATEGORY | LISTED /<br>UNLISTED | INSTRUMENT  | SUITABILITY WHETHER THE INSTRUMENT MEET INVESTORS'<br>INVESTMENT OBJECTIVES (RETURN, RISK, INVESTMENT HORIZON,<br>LIQUIDITY, AND REGULATORY REQUIREMENTS)                              |
|------------------------|----------------------|---|--|
|                        | Listed               | Corporate Debt  | <ul> <li>Suitable for both domestic institutional investors (DIIs) and foreign institutional investors (FIIs).</li> <li>Rating, due to sector level risks, is a constraint.</li> </ul> |
|                        | Listed               | Project Debt  | <ul> <li>Suitable for DIIs.</li> <li>Rating, due to sector level risks, is a constraint.</li> <li>Size of project debt could be a constraint.</li> </ul>                               |
| Fixed Income           | Unlisted             | Corporate and Project Lending   | <ul> <li>Suitable for domestic insurance companies and FIIs.</li> <li>Domestic pension funds are not allowed.</li> <li>Size could be a constraint for FIIs.</li> </ul>                 |
|                        | Listed               | Green Bonds   | <ul> <li>+ Suitable for investments by both DIIs and FIIs;</li> <li>- Need to become mainstream</li> </ul>   |
|                        | Listed               | Infrastructure Debt Fund (IDF)<br>- Investing heavily in RE sector                            | <ul> <li>+ Suitable for DIIs.</li> <li>- Not suitable for FII, due to low yields.</li> </ul>   |
|                        | Listed               | Corporate   | <ul> <li>Not suitable for DIIs.</li> <li>Suitable for FIIs;</li> <li>There are not many options yet</li> </ul>   |
| Equity                 | Unlisted             | Corporate   | <ul> <li>Dlls not allowed to invest.</li> <li>+ Suitable for Flls.</li> </ul>  |
|                        | Unlisted             | Project   | <ul> <li>DIIs are not allowed.</li> <li>Suitable for FII</li> <li>Size would be a constraint</li> </ul>  |
|                        |                      | Alternative Investment Fund<br>(AIF) who are investing in RE<br>sector – Both Debt and Equity | <ul> <li>+ Suitable for DIIs (Allowed to invest in AIFs).</li> <li>+ Suitable for smaller FIIs</li> </ul>  |
| Investment<br>Vehicle  |                      | NBFCs like IREDA – Both Debt<br>and Equity  | <ul> <li>+ Suitable for both DIIs and FIIs</li> <li>- There is only a single NBFC exclusively lending to RE sector</li> </ul>  |
|                        |                      | Infrastructure Investment Trust<br>(InvITs)   | <ul> <li>Suitable for both DIIs and FIIs given yield generation</li> <li>There is not a single renewable energy specific InvIT</li> </ul>  |

<sup>9</sup> Direct investing is defined as investing in which the future asset owner makes the decision to take part in a specific investment (WEF, 2014)

<sup>10</sup> Indirect investing is made through securities or funds

# 4. Key barriers faced by institutional investors and suggested solutions

#### 4.1 Overview

As we see in Section 3, investment in renewable energy may become more attractive for institutional investors, provided certain barriers are addressed. In this section, we examine these barriers and explore potential solutions, including efforts over time, to these barriers. We note that our solutions are not the final word; however, this discussion is a starting point for removing key barriers to institutional investment in renewable energy.

In order to indicate the significance of the various barriers to institutional investment in Indian renewable energy, we have prioritized the barriers according to their severity level, using a ranking system of 1 to 5, with 1 being the most severe (Table 8). These rankings are based on a simplistic count of interviewees reporting these barriers as a concern (see Appendix E for details).

Table 8: Barriers faced by institutional investors in the renewable energy sector.

| RANKING | FOREIGN                      | DOMESTIC                     |
|---------|------------------------------|------------------------------|
| 1       | Off-taker risk               | Off-taker risk               |
| 2       | Currency risk                | Low credit ratings           |
| 3       | Lack of financial securities | High perceived risk          |
| 4       | High perceived risk          | Lack of financial securities |
| 5       | Small size of investment     | Regulatory/policy risks      |

## 4.2 Barriers and suggested solutions

We now discuss each of these barriers, including solutions attempted so far, issues with current solutions, and way forward. These solutions warrant further research to assess their feasibility and impact. CPI, through its future work, intends to continue to work and delve deeper to actualize these potential solutions.

#### Off-taker risk:

This occurs due to delays in payment for power purchased by the primary off-takers, the state DISCOMS. DISCOMs have an accumulated loss of INR 3.8 lakh crore and outstanding debt of INR 4.3 lakh crore (as on Mar'2015)." A primary reason for this is the bad financial situation of the DISCOMs due to inefficient economic and operational practices (India Ratings and Research, 2017a). A long-term solution is to fix the root-causes, as it is now tried by the Ujwal DISCOM Assurance Yojana

11 http://pib.nic.in/newsite/printrelease.aspx?relid=130261

(UDAY). Though UDAY has shown promise in reducing operational inefficiencies and improving financial performance in selected cases (Economic Times, 2017b), it is still early to measure the effectiveness of the UDAY scheme in reducing the off-take risk. This indicates that, in the short-to-midterm, alternate solutions need to be explored.

A promising option is tripartite agreements between the central government, state governments, and the Reserve Bank of India (Bridge to India, 2017). These ensure, in case of state DISCOM delays, payments from central government to the beneficiary of the agreement, while withholding from the corresponding state governments. However, currently these agreements are available only for public-sector intermediaries – NTPC and SECI – between renewable power developers and state DISCOMs. Therefore, NTPC and SECI contracts are considered attractive (India Ratings and Research, 2017b)).

In cases when NTPC and SECI are not present as intermediaries, a credible payment security mechanism may be required (CPI, 2016a), either by the corresponding state, or via a standalone payment security mechanism (PSM). Though such payment security has been provided in the highly successful Rewa auction in Madhya Pradesh (Business Line, 2016), they are not commonplace yet. As an alternative, standalone PSMs may prove to be an attractive option (CPI, 2016a). However, it is still early days for these standalone PSMs, and they need to be designed appropriately and transparently to ensure they provide the appropriate risk mitigation (Shrimali and Reicher, 2017).

#### Currency risk:

Currency risk is a potential issue when labilities are in a foreign currency (e.g., USD), but operating cash flows are in a local currency (e.g., INR). Due to expected and unexpected devaluation in the local currency, borrowers face currency risk. This risk is typically addressed by purchasing a currency swap in the market. However, not only are these market-based swaps expensive (e.g., approx. 7% pts) they also may not be available for longer durations (e.g., beyond 5 years) (The Lab, 2016a).

To address this issue, many promising solutions have been proposed, including using a risk buffer to manage currency volatility (CPI, 2015) as well as using tail risk guarantees (The Lab, 2016b). These solutions show promise in reducing the cost of currency hedging by up to 50%, while providing a leverage of up to 10X for public money. However, these solutions still need to be implemented in appropriate public-private partnerships.

#### Low credit ratings:

Because of sector specific risks, including off-taker risk, the perception of overall risk of renewable energy vehicles may be higher than what is required to get to the AA domestic rating – the minimum rating required by institutional investors to invest. Though there is a specific solution, in the form of a partial credit guarantee (PCG) offered by IIFCL (Business Standard, 2016a), this is not considered successful yet, with only two renewable energy issuances so far, and those in 2016.

Issues with the PCG include the following: Investors are still not clear about the transaction structure and the yield of bonds is still not attractive given the quantum of guarantee (CPI, 2016a). One of the key issues with these credit enhanced bonds is that, though these bonds are priced appropriately in the market, the net benefit compared to bank debt does not justify the transaction costs. As an example, with PCG, the benefit is a maximum of 1.50%. With cost of PCG at least 0.5% and cost of transaction at least 0.5%, the net benefit of at most 0.5% does not justify the hassle of a bond issuance.<sup>12</sup>

In this context, we believe that the following initiatives may prove helpful. First, targeted awareness programs may provide greater clarity on the transaction structure of PCG-backed bonds. Second, initial subsidization of guarantees and transaction fees may encourage issuers to actively pursue PCG-backed bonds instead of pursuing alternate avenues. Once a sizeable (PCG in renewable energy sector) market is created and the proof of concept is in place, the cost of guarantee (diversification benefits) and transaction fee (size and learning benefits) can be reduced (Gozzi et al, 2016).

#### Lack of financial securities:

A key reason for low investment levels from domestic institutional investors in the renewable energy sector is lack of investable securities as most developers are borrowing and not issuing securities. Institutional investors typically look for listed (and liquid) vehicles to make majority of their investments. In India, policymakers have been aware of the need for these vehicles, and they have been gradually created, both for debt (green bonds, IDFs<sup>13</sup>) as well as equity (InvITs<sup>14</sup>) financial vehicles. So, the issue appears to be not so much of the presence of these vehicles, but of getting them to work for institutional investment in renewable energy. In this context, common issues include availability of (mostly de-risked) operational projects (Business Line, 2017) as the sector matures over time as well as the credit quality of vehicles.

For debt, IDFs (especially IDF-NBFCs) appear to be the suitable vehicles for institutional investment in renewable energy. Though current IDFs are not specialized in renewable energy, they do hold a large (~30%) percentage of renewable energy assets (Annual reports of IDF-NBFCs). Green bonds also provide an avenue for investments, and India's green bond issuances stood at USD 3.2 billion (CBI April, 2017). However, most of the green bond offerings have been at corporate level, with only a few project bonds offered so far.

In this context, one of the promising solutions is to incentivize banks and Non-Banking Financial Companies (NBFCs), for instance Indian Renewable Energy Development Agency (IREDA),<sup>15</sup> to securitize their renewable energy project loan portfolio. The Government can cover the cost related to securitization of renewable energy loan pools (transaction cost) and subsidize partial guarantee fees on bonds issued through securitization structures. These incentives will encourage NBFCs and banks to securitize their loans exposed to the renewable energy sector. Further, the Reserve Bank of India (RBI) can reduce risk weightage on renewable energy loans, which results in reducing regulatory capital requirements of banks and NBFCs for renewable energy loans. This will result in improving return of assets of banks and free up their regulated capital to lend more to the renewable energy sector. This could be suitable avenue for future work to explore how portfolios of assets can be warehoused and securitized for bond offering.

For equity, InvITs provide suitable vehicles for institutional investors seeking yield in renewable energy. However, it is still early days for InvITs, let along renewable energy ones. Currently, there are only two

<sup>12</sup> CPI Analysis

<sup>13</sup> IDFs offer an opportunity for investment in illiquid and low rated infrastructure sectors including renewable energy sector through their unique structures. They source debt capital through issuance of debt from investors, particularly from institutional investors

<sup>14</sup> This structure allows yield seeking and low risk institutional investors to invest in mostly illiquid operational assets.

<sup>15</sup> The lending arm of the Indian Ministry of New and Renewable Energy

functional InvITs in the Indian market and both are not from the renewable energy sector, and investors are still trying to get comfortable with these vehicles. However, some renewable energy InvITs are being explored, while facing competition from corporate level public issuances<sup>16</sup>.

#### **High Perceived Risk:**

Investors are hesitant to invest in the Indian renewable energy sector due to lack of historical performance record and lack of understanding of the risks at various stages in the renewable energy sector.

A possible solution could be institutional investors building a renewable energy specialized direct investment team, which can conduct due diligence of renewable energy projects (CPI, 2013). Building a direct investment team in big emerging markets is likely to be a good value proposition for large foreign institutional investors to do project financing. Similarly, for domestic institutional investors, such direct investment teams will allow for careful evaluation of direct exposure in illiquid infrastructure assets.

#### Small Size of Investment:

The size of investment deal is an important factor for institutional investors in order to justify their high due diligence and transaction costs. Minimum size for direct investment of domestic institutional investors and foreign institutional investors is USD 1 million and USD 100 million, respectively.

Securitization can address small loan size barrier to a great extent and transition the securities of renewable energy sector into investable securities for domestic pension and insurance funds (India Lab, 2016b). The existing small loan pool of renewable energy assets can be bundled, securitized, and sold as asset-backed securities, which can address the issue of small size. In addition, diversification benefits of pooled funds, diversified by states and by developers, can improve the ratings of securities. In addition, tranching of asset-backed securities can improve certain classes of securities.

Another solution could be building a not-for-profit, feebased intermediary to source deals, structure deals, and conduct due diligence on behalf of investors seeking direct investment in the renewable energy sector. Such an intermediary would be able to address the investment size needs of varied investor types – small, medium, and large. It would allow matching of long term investors of capital (demand side) with on-board project developers, independent power producers, companies, and projects (supply side).

#### Regulatory / Policy risk:

The investors in this sector are facing multiple regulatory and policy risks like uncertainty around continuity of numerous government incentives. Policy stability and clear signals can mitigate these risks and concerns among investors (CPI, 2016a). The recently closed REWA bid is an example, wherein a three tier payment security mechanism, state guarantee, deemed generation clause, termination compensation, etc. incorporated in the contract<sup>17</sup> helped reduce uncertainty for investors.

#### **Renegotiation Risk:**

A new risk that has emerged over time is the renegotiation of contracts. Due to an unprecedented decrease in solar tariffs because of decline in both technology and finance costs, in recent months, several state-owned power distribution utilities (DISCOMs) are rescinding and revisiting on their previously agreed power purchase agreements (PPAs), which were contracted at higher tariffs. Although the PPAs are legally binding, this sends wrong signals to companies and investors.

Possible solutions include development of a strong PPA (eliminating all the loopholes in the PPA), making PPAs contractually enforceable in the court of law, speedier resolution of suits related to PPAs in the courts, and making renegotiation not an apparent option in the PPA (India Ratings, 2017c). In case of non-honoring of commitment from either party, a well calibrated quick resolution mechanism should be in place.

<sup>16</sup> https://economictimes.indiatimes.com/markets/stocks/news/acme-group-looking-to-raise-capital-through-invit/articleshow/58859606.cms

<sup>17</sup> http://niti.gov.in/writereaddata/files/Manu%20Srivastava.pdf

# 4.3 The way forward for insurance regulators

In the longer-term, insurance regulators can consider introducing certain guidelines to protect beneficiaries against climate risks. These guidelines are discussed below, but it is worth noting that they warrant further research to assess their feasibility in terms of whether institutional investors could follow them, and also their potential impact on renewable energy financing. CPI, through its future work, intends to continue to assess these guidelines.

# Issue guidelines on developing risk management frameworks to manage climate risk

Domestic insurance companies are not currently incorporating climate risk in their investment decision making<sup>18</sup>. However, numerous studies indicate that climate risk will have adverse impacts on several sectors these investors currently have exposure to climate risk (Mercer 2016). Investors should assess their portfolio exposure to sectors that are likely to be adversely affected by risks emanating from climate change in coming years (Andersson et al. 2016). This will give them a head start to gradually diversify from such high carbon sectors. In addition, investors should also consider investment opportunities in sectors such as renewable energy amongst others that could mitigate climate risk in their portfolios.

# Introduce investment regulation for carbon footprint disclosure

Institutional investors across the world, along with fulfilling their fiduciary duty of maximizing returns, are moving towards socially responsible investing. This entails divesting stakes from high carbon sectors and diversifying to climate friendly sectors in their portfolio. Given many investors' long-term portfolio exposure to climate risk (Energy Policy, 2011) (e.g. stranding of fossil fuel assets), the need for socially responsible investing makes both business and social sense. A mandate requiring institutional investors to disclose the carbon footprints of their portfolios will allow both investors and companies to assess the true impact of climate change risk on their portfolios and activities in the long run and take investment decisions accordingly. Also, it will allow retail investors, who contribute to the corpus of pension funds and insurance companies, to make an informed choice on their insurance and pension policies. Ultimately, such disclosures can accelerate finances into low carbon infrastructure sectors including renewable energy sector.

# Create a mandate to assign green ratings in addition to credit ratings for financial securities

In addition to the mandatory credit rating, all companies should provide green ratings on their financial securities. These ratings would allow investors who evaluate environmental aspects in their investment decision making to make more informed decisions around securities. To introduce such a mandate, the government could provide incentives to companies or rating agencies to introduce green ratings. The Government of India subsidizes credit rating costs for micro and small enterprises to access credit markets and reduce their financing costs, allowing these small companies to compete with larger players (Onicra). A similar subsidy for green ratings for the renewable energy sector could be instrumental as companies in this sector are usually small or medium and also need long term debt funding at competitive rates. This type of policy would align with the Government's priority to grow the renewable energy sector.

<sup>18</sup> Based on interviews with institutional investors

## 4.4 Next steps for Institutional investors

Institutional investors can follow certain practices to better leverage opportunities in renewable energy sector:

# Relax maximum sectoral allocations in favor of strategic sub sectoral allocations

Institutional investors generally have target allocations in various sectors in accordance with their long-term strategic asset allocation policies (Hertrich, 2013). Renewable energy is considered to be a part of the power sector<sup>19</sup>, which is limiting investors to invest more in renewable energy, especially when the sector is experiencing high growth. The traditional long term strategic asset allocation is largely based on historical performance, and often fails to take into account emerging trends in various sectors (Sharpe, 2010). As rapid technological innovations changes an industry's dynamic rapidly, back-ward looking strategic asset allocations would underperform compared to the broader market, and possibly generate lower return than minimum required returns (Blackrock, 2016a). The power sector is a case in point. The power sector is going through a transition phase as renewable energy contribution to the overall energy mix is increasing at a rapid pace and this trend will continue for the next two decades (BNEF, 2016). The existing power portfolio of investors (mostly exposed to fossil based power) would underperform due to declining demand for fossil based power; resulting in underperformance of investors' power portfolio. Therefore, investors should consider increased investments in subsectors like renewable energy within their overall portfolios either by increasing subsector allocations, or increasing exposure to the power sector more generally as they cannot sell off entire fossil fuel based power assets immediately.

#### Invest in forward-looking, theme-based avenues:

The previous suggestion leads us to a broader point for more forward looking and theme-based investments by institutional investors as compared to backward looking investments based on historical performance and benchmarks. Such theme-based investments yield results in the long run (Responsible Investor, 2014), fitting well with institutional investor's long investment horizons. Renewable energy sector amongst other climate risk mitigating sectors could be part of such theme-based investments (Blackrock, 2016b).

<sup>19</sup> Data collected from last 9 years (2008-2016) annual reports of Life Insurance Corporation.

# 5. Concluding thoughts

In order to meet its national renewable energy targets, India needs to mobilize around ~USD 450 billion of financing capital over 2016-2040. In this study, we found that renewable energy in India is an attractive opportunity for institutional investors. Renewable energy is characterized by long investment horizons and reasonably predictable returns. These characteristics, along with strong policy commitments and robust long-term growth prospects of the sector, provide a strong potential match for institutional investment, which seeks lowrisk, long-duration assets.

Despite this apparent match, institutional investors are facing numerous barriers to their investment in the sector. Some of the key barriers faced by investors include off-taker risk, regulation, lack of adequate liquid financial securities, and limited understanding of the renewable energy sector. Foreign institutional investors are additionally constrained by currency risk and lack of adequate size of investments. We have outlined some initial potential solutions from the policy, regulatory, and investor perspectives, which require future research. In particular, potential research could focus on the following topics:

- Developing a risk management framework for institutional investors to assess and manage climate risk;
- Conducting an exploratory study on the feasibility, structuring, and functioning of a not-forprofit fee based financial intermediary to source deals and projects for investors seeking direct investment in renewable energy sector;
- Engaging in theme-based investment research studies in various climate mitigation and adoption sectors; and
- Conducting a study on regulations of capital flows from institutional investors into climate sector
- Engaging in further feasibility and impact analysis of various solutions.

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| COUNTRY      | <b>NEW RE INVT.</b><br><b>2016</b> (USD BN) | NATIONAL TARGETS FOR RE  | SHARE OF ELECTRICITY<br>GENERATED FROM RE | NATIONAL TARGET FOR<br>SHARE OF ELECTRICITY<br>GENERATED FROM RE |
|--------------|---|--|---|--|
| China        | 78.3  | Solar - > 110GW<br>Wind - >210GW by 2020   | 5%  | No national targets  |
| US           | 46.4  | No national target<br>30% renewables electricity use by 2025                         | 8.4%                                      | No national targets  |
| UK           | 24.0  | Wind offshore - 38GW by 2030   | 23%                                       | No national targets  |
| Japan        | 14.4  | -  | 7.9%                                      | 22-24% by 2030   |
| Germany      | 13.2  | Wind onshore - 2.5GW ann.<br>Wind offshore - 6.5 GW by 2020<br>Solar PV - 2.5GW ann. | 31%                                       | 40-45% by 2025   |
| India        | 9.7   | Solar -100 GW<br>Wind - 60 GW<br>Biomass - 10GW by 2022                              | 6.6%                                      | 40% by 2030  |
| Brazil       | 6.8   | Wind - 24GW by 2024<br>Bio power   | 12%                                       | 23% by 2030  |
| South Africa | 4.5*  | RE - 17.8 GW by 2030   | -   | 9% by 2030   |
| Mexico       | 4.0*  | 20 GW by 2030  | 8.9%                                      | 35% by 2024  |
| Canada       | 1.7   | No national targets  | 7.3%                                      | No national targets  |
| France       | 2.6   | Solar - 8GW by 2020<br>Wind - 25 GW by 2030  | 19%                                       | 40% by 2030  |

# Appendix A: National renewable energy targets by countries

Source: <u>Global Trends in Renewable Energy Investment 2017</u> Report, REN21 Renewables Global Status Report (GSR) 2017, World Bank and country specific government reports.

# **Appendix B: Capital Asset Pricing Model**

We obtained the cost of equity for countries by using the modified capital asset pricing model (CAPM) and adjusted the inflation and the country risk premium for each country (Damodaran, 2008). The comparable (to power producers in selected countries) global independent power produce (IPP) beta coefficient of 1.25 (Roth Capital Partners, 2016) is adjusted by country specific debt to equity ratio in the renewable energy sector to obtain unlevered beta. Subsequently, we can use this unlevered beta to obtain the required asset return/cost of asset by using the aforementioned CAPM model (Clayman et al, 2016). This asset return can then be compared to the expected asset return (internal rate of return of renewable energy projects) by the investors. Since the expected rate of return it is not directly available, we can obtain it through primary interviews of investors and research reports.

To calculate the cost of equity, we have used a modified capital asset pricing model (CAPM) by adjusting the country risk and inflation differential. The equation can be written as:

$$R_{a} = R_{f} + B_{a}^{*} ((R_{m} - R_{f}) + C_{f}) + \pi$$

- R is the levered cost of equity capital
- $R_{f}$  is the risk free rate of return
- B<sub>e</sub> is the beta coefficient measuring the volatility of stock's return relative to the market's return.
- R<sub>m</sub> is the expected return on the market portfolio
- $(R_m R_f)$  is the mature market risk premium
- $C_{f}$  is the country risk premium
- $\pi$  is the inflation differential

**Data Sources:** The risk free rate of return (R<sub>2</sub>) is the U.S. 10-year bond yield. The beta coefficient (B<sub>e)</sub> is the comparable global independent power produce (IPP) beta coefficient of 1.25. The expected return on the market portfolio (R\_) is the average of the S&P 500 minus the risk free rate of return for 2011-2016. This reflects the matured market risk premium of the U.S. market. To this market risk premium, based on the sovereign rating of each country (Moody's credit ratings). We have added the default rate as reported by the Damodaran - Stern School of Business<sup>20</sup> estimates of country risk premium as it modifies this premium to reflect the additional risk of the equity market. It adjusts the premium by multiplying the country respective default spread by the equity market volatility for that particular market. By comparing an emerging market equity index to an emerging market government bond index which stands at 1.23, we were able to value this estimated market volatility. We obtained the inflation differential by taking the difference between the OECD inflation forecast for the countries and the US inflation's forecast.

<sup>20</sup> http://pages.stern.nyu.edu/~adamodar/

# Appendix C: Cash flow variability of coal, wind, and solar plant models

We conducted simulations on coal, wind, and solar power plant models by varying one key input in each coal prices,<sup>21</sup> wind speed,<sup>22</sup> and solar radiation,<sup>23</sup> respectively and observing corresponding cash flows variation in a single year. The coal plant exhibited the largest cash flow variability of +-40% as compared to wind (+-20%) and solar (+-10%) when varying the inputs.

Each dot in the figure below represents an observation for cash flow variation in plants for different input prices in a single year. Although variability of cash flows vary from project to project, individual renewable energy projects still have greater predictability in cash flow generation compared with individual fossil fuel based power projects due to their inherent characteristics, particularly low operating costs compared to high operating costs of fossil fuel based power plants.

The cash flow predictability for renewable energy stems for two aspects.

 Revenue: Predictability on the revenue side stems from three factors: production /generation, demand, and price. Together, lower volatility of solar radiation and wind flows, zero input cost, proven technology and performance guarantees from equipment manufacturers make renewable energy production relatively predictable. In addition, insurance companies are available to manage resource risk, which can reduce energy generation risk even further. The long-term legal power purchase agreement (PPA) eliminates risk associated with demand and ensures fixed tariffs or increasing tariffs over the PPA period. A PPA term generally varies between 15-25 years in line with the expected lifetime of solar PV modules and wind turbine. Consequently, the predictable energy generation along with contractual supply and price make revenue generation highly predictable.

2. **Cost:** For the most part, renewable energy projects do not have recurring capital expenditures.<sup>24</sup> This means that overall, renewable energy has very low operational and maintenance expenses. For example, for ground mounted solar or rooftop solar, depending on the size and tariff structure of the projects, operational and maintenance costs range between 5%-20% revenue. An exception to recurring capital requirements are projects that have integrated battery systems, wherein the battery needs to be changed every 5-8 years depending on its usage. However, declining battery prices recently should certainly help the economics of battery integrated renewable energy projects in coming years. Operation and maintenance expenses for renewable energy are also reasonably predictable given that they are generally labor costs, with minimal input costs. Any unpredictability can be further reduced by entering into a long-term operation and maintenance contract with an appropriate service provider.

23 Solar radiation were annual average for Direct Normal Irradiance data obtained from Solar Energy Centre, Ministry of New and Renewable Energy.

<sup>21</sup> Coal prices were taken as annual averages of Coal, Australian thermal coal (12,000- btu/pound, less than 1% sulfur, 14% ash, FOB Newcastle/Port Kembla, US\$ per metric ton)

<sup>22</sup> For wind speed, we have used capacity utilization data from a wind power developer. These capacity utilization factor corroborates well with other secondary sources on national averages (CSTEP, 2016).

<sup>24</sup> The exception is projects that have integrated battery systems (where needs change every 5-8 years depending on usage). Even so, declining battery prices in recent times should further help the economics of battery integrated renewable energy projects.

# **Appendix D: Infrastructure comparison**

We conducted analysis of different sub-sectors of the infrastructure sector, using several parameters affecting cash flow predictability of the sub-sectors. This analysis is a combination of qualitative and quantitative analysis including reasonable assumptions when numbers were not readily available. It is important to note that the degree of impact of each factor on cash flows would differ across infrastructure categories due to differences in cost structures. For instance, change in fuel cost would have minimal effect on road sector as compared to railways or fossil fuel based electricity generation. Source: CPI Analysis

|  | ROAD<br>TRANSPORTATION   | RAIL TRANSPORTATION  | AIR TRANSPORTATION  | ELECTRICITY<br>(FOSSIL FUEL)   |
|--|--|--|---|--|
| VOLUME<br>RISK                           | Low:<br>Flow of traffic doesn't<br>vary significantly.<br>Patronage risk may<br>exist. | Low:<br>Since 2007, passenger volume growth<br>has varied between -2% to +7%<br>and the freight traffic growth varied<br>between 0.5% to 8%.   | Medium:<br>Since 2007, passenger volumes has<br>varied between -11% to +23%. This<br>volume depends on the attractiveness<br>of destination (leisure trips) and<br>economic sentiment of the passen-<br>gers (business trips). However, air<br>transportation has a natural monopoly<br>as barrier to entry is high | Low:<br>Predictable due to long term PPAs.<br>However, additional capacity<br>creation in the recent years without<br>a PPA is putting pressure on the<br>revenue created due to its low<br>demand and decrease in price |
| USER<br>CHARGES/<br>OTHER<br>REVENUE     | Medium:<br>Setting of user charges<br>is influenced by popu-<br>list demands.          | High:<br>Setting of user charges is influenced<br>by populist demands. High margin<br>pricing of the AC segment is shifting<br>this segment's customers to airlines.   | Low:<br>Decided by a government authority<br>(AERA), but not political as customers<br>are from the high income group.  | Medium:<br>Predictable due to long term PPAs.<br>But, excess capacity (more than<br>contractual sales volume) makes<br>merchant price low (sales of excess<br>power generation than PPA)                                 |
| OPERATING<br>COST<br>(EXCLUDING<br>FUEL) | Medium:<br>Operating cost<br>accounts for15-21% of<br>revenue                          | High:<br>30-33% of revenue (staff wages)<br>and 22% on pension expenses.<br>Considered high and unmanageable,<br>not under the control of railways<br>and keeps increasing with each Pay<br>Commission revision. | High:<br>40-50% of revenue – spent on<br>utilities and communication, staff, and<br>maintenance   | Medium:<br>8-15% of revenue  |
| FUEL COST                                | Low  | High:<br>Varies between 17-23% of revenue<br>depending on fuel prices and cost of<br>electricity.  | Low:<br>Less than 10% of revenue  | High:<br>35%-45% of revenue. Can be very<br>risky in the absence of a long term<br>fuel supply agreement.  |
| WORKING<br>CAPITAL                       | Low:<br>Revenue is collected at<br>the point of sales                                  | Low:<br>Revenue collected before recognition<br>of sales   | Low:<br>Airlines pay the flight or freight<br>landing and parking fees to the airport<br>quickly. Non-aeronautic revenues such<br>as retail sales, parking, rental income,<br>etc. are collected at the point of sales<br>or in a month   | High:<br>Delay in payment from DISCOMs   |
| OVERALL                                  | Medium   | High   | Medium  | High   |

|  | ELECTRICITY<br>(RENEWABLE ENERGY)   | TRANSMISSION OF ELECTRICITY  | DISTRIBUTION OF ELECTRICITY   | TELECOMMUNICATIONS   |
|--|---|--|---|--|
| VOLUME<br>RISK                           | Low:<br>Predictable due to the long term<br>PPAs. Power producers have an<br>upper hand in case of a termina-<br>tion of a PPA due to PSM, central<br>government's policy push, and<br>enforceability of PPA at the court<br>of law | Low:<br>Natural monopoly. Moreover, the<br>increasing demand of electricity<br>makes the electricity transmission<br>business safe | Medium:<br>Potential risk from rooftop solar<br>and other distributed energy taking<br>away high margin customers and<br>availability of options for customer<br>to switch between distribution<br>companies. | High:<br>Potential risk from the new<br>emerging technologies and<br>options for customers to<br>switch between companies. |
| USER<br>CHARGES/<br>OTHER<br>REVENUE     | Low:<br>Predictable due to long term PPAs.  | Low:<br>Tariffs set by government authority<br>(CERC) enables earning assured<br>returns on commissioned projects.                 | High:<br>Setting of electricity tariff is<br>influenced by populist demand<br>translating into revenue risk for<br>DISCOMs.   | High:<br>Intense competition (new<br>entrants, innovative technol-<br>ogy etc.) affects user charges<br>significantly.     |
| OPERATING<br>COST<br>(EXCLUDING<br>FUEL) | Low:<br>10%-15% of revenue, depending<br>on size of the project and the PPA<br>agreement. Big players usually<br>have greater control on this<br>expense  | Low:<br>Less than 10% of revenue   | Low:<br>Less than 10% of revenue  | High:<br>(Updating licensing cost etc.)  |
| FUEL COST                                | Low (None)  | Low (None)   | Low (None)  | Low  |
| WORKING<br>CAPITAL                       | High:<br>Delay in payment from DISCOMs.<br>PSM can pay to developer in<br>case of a delay of payment from<br>DISCOMs  | Low:<br>There is no delay in payment to<br>transmission companies  | Low:<br>Customers pay DISCOMs on time   | Low:<br>Customers pay DISCOMs on<br>time. Pre-paid customers pay<br>upfront.   |
| OVERALL                                  | Medium  | Low  | High  | High   |

# **Appendix E: Key Barriers - Responses from the interviewees**

|   | FOREIGN<br>(17 RESPONSES) | DOMESTIC<br>(16) | FOREIGN &<br>DOMESTIC (6) | TOTAL |
|---|---------------------------|------------------|---------------------------|-------|
| Off-taker risk                            | 12                        | 12               | 3                         | 27    |
| Lack of financial securities (liquid/new) | 8                         | 7                | 3                         | 18    |
| Low credit rating                         | 4                         | 10               | 1                         | 15    |
| High perceived risk                       | 7                         | 8                |                           | 15    |
| Size of investment not large              | 7                         | 3                | 2                         | 12    |
| Currency risk                             | 9                         | -                | 3                         | 12    |
| Regulatory/policy risks                   | 6                         | 4                |                           | 10    |
| Land acquisition                          | 2                         | 3                | 1                         | 6     |
| Not enough deal flows                     | -                         | 4                | -                         | 4     |

Note: We conducted around 50 primary interviews with several stakeholders. These included foreign (around 24) and domestic (25) stakeholders like pension funds, sovereign wealth funds, family funds, investment advisories, developers, associations, regulatory authorities, brokerage houses, asset managers and investment bankers.

# **Appendix F: Core - Satellite Investment Strategy**

The pension funds can consider a Core-Satellite investment approach, which offers flexibility in structuring portfolios to meet long-term goals. The principle of Core-Satellite investment approach is that the major portion of the capital is allocated to a cost efficient passive portfolio (core portfolio) (Amenc, 2004). The core portfolio is attuned to the investors' long-term strategic aims, and assets which reflect the appetite for risks (Amenc et al, 2010). The portfolio should be well diversified across different asset classes, positioned to ensure that risks and returns are optimally balanced in line with investment goals. By means of diversification across asset classes, regions, sectors and credit risks, the investors can reduce the overall probability of a negative performance. The core portfolio closely follows the investor benchmarks and should generate the expected (average) return (Maginn et al, 2016). Pension funds can invest a major portion of the assets in core portfolio.

While a minor portion of the capital can be allocated to a specific asset class based on certain investment themes known as satellite portfolio. The satellite portfolio would generate an above-average return and /or reduce the overall portfolio risk by diversification (Singleton). This investment in the satellite portfolio, would offer tremendous potential of growth, but with higher risk compared to the core portfolio. Satellite portfolio would be considered as a capital appreciating asset in the long run. **Thematic investment strategy is a well calculated bet on high probability of occurrence of future events (See Section 4.4.2).** 

Climate mitigating sector which includes renewable energy equity investment can be an asset class in satellite portfolio given its growth potential. For instance, Life Insurance Corporation (LIC) invests a small portion in the power sector (7.5% of the total)<sup>25</sup>, it can still adopt the core /satellite investment approach as the renewable energy sector is a part of the power sector. The renewable energy sector will be a natural hedge against fossil generated power utilities (See section 2.2). Also, theme based investments has thematic risk factors (McKinsey, 2014), with the renewable energy utility sector investment as an exception since it behaves like a traditional utility with low volatility of return (See section 2.2) but with tremendous potential for growth.

<sup>25</sup> Annual reports of LIC